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FM SECSTATE WASHDC  
INFO AMEMBASSY CARACAS IMMEDIATE

C O N F I D E N T I A L STATE 147147

FOR DEPUTY SECRETARY TODEP 040044

FOLLOWING USUN NEW YORK SENT ACTION SECSTATE  
JOINT STAFF WASHDC SECDEF WASHDC INFO WHITE HOUSE  
ADDIS ABABA DAR ES SALAAM GENEVA CAIRO BRUSSELS  
KAMPALA NAIROBI BUJUMBURA UN SECURITY COUNCIL COLLECTIVE  
USCINCEUR VAIHINGEN GE ACCRA JUN 2 BEING RPTD FOR UR  
INFO:  
QTE:

C O N F I D E N T I A L USUN NEW YORK 002316

DEPT FOR IO/UNP, IO/PHO, AND AF/C;  
WHITEHOUSE PASS TO NSC FOR RICE  
JOINT STAFF FOR DIR J5, J3;  
SECDEF FOR SEWALL

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E.O.12356: DECL:OADR  
TAGS: MOPS, PREL, MARR, RW, UN  
SUBJECT:    USG MEETINGS WITH KOFI ANNAN ON RWANDA

REF: STATE 144262

1.    CONFIDENTIAL - ENTIRE TEXT

2.    SUMMARY.    ON 31 MAY AND 1 JUNE REPRESENTATIVES OF  
THE USG MET WITH KOFI ANNAN THREE TIMES TO DISCUSS THE  
SYG'S REPORT ON RWANDA AND NEXT STEPS.    AMBASSADOR  
INDERFURTH MET WITH ANNAN ON THE 31ST, UNDERSECRETARY  
TARNOFF IN THE MORNING OF THE 1ST, AND AN INTERAGENCY  
TEAM IN THE AFTERNOON OF THE 1ST.    IN EACH OF THE

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MEETINGS, ASSISTANT SECRETARY GENERAL FOR PEACEKEEPING RIZA AND SYG MILITARY ADVISOR BARIL GAVE PREVIEWS OF THE SECRETARY GENERAL'S NEXT REPORT. RIZA STATED OPTIMISTICALLY THAT A CEASEFIRE MAY BE ARRANGED VERY SOON. BARIL BRIEFED GENERAL DALLAIRE'S NEW CONCEPT THAT HAS THE FOLLOWING KEY ELEMENTS: THE COMBINING OF PHASE I AND II (DUE TO THE LATE ARRIVAL OF APCs FOR GHANAIAN TROOPS), TWO ENTRY POINTS INTO RWANDA FROM KIGALI AND EITHER UGANDA OR BURUNDI, AND A FLEXIBLE CONCEPT WHERE THE FORCE COMMANDER "PUSHES THROUGH" TO PROTECT THE MOST VULNERABLE POPULATION CONCENTRATIONS IN THE INTERIOR OF RWANDA. END SUMMARY.

INDERFURTH MEETING -- 31 MAY

3. AMBASSADOR INDERFURTH MET WITH UNDERSECRETARY GENERAL  
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FOR PEACEKEEPING OPERATIONS ANNAN AND MEMBERS OF HIS STAFF TO DISCUSS RWANDA. ASSISTANT SECRETARY RIZA AND SYG MILITARY ADVISOR BARIL BRIEFED USUN ON THE NEW CONCEPT OF THE OPERATION BASED ON GENERAL DALLAIRE'S LATEST PLAN. SINCE APCs FOR THE GHANAIAN BATTALION HAVE NOT ARRIVED AND THEREBY DELAYED PHASE I OF THE OPERATION, THE UN PROPOSED THAT PHASE I AND PHASE II BE COMBINED AND EXECUTED AS SOON AS TROOPS ARE AVAILABLE.

THE MODIFIED UN CONCEPT

4. THE NEW CONCEPT CALLS FOR TWO ENTRY POINTS INTO RWANDA, ONE THROUGH RPF CONTROLLED KIGALI AIRPORT AND THE OTHER THROUGH KAMPALA OR BUJUMBURA (THE UN LOGISTICS STAFF PREFERS KAMPALA) AND OVERLAND TO KIGALI. ALTHOUGH SIMILAR TO THE USG CONCEPT IN ARRIVING IN RWANDA FROM AN EXTERNAL LOG BASE, THE UN CONCEPT ENVISIONS THE FORCE COMMANDER TO "PUSH HIS WAY THROUGH" ALL THE WAY TO THE CENTRAL TOWN OF GITARAMA, WHICH ACCORDING TO UNAMIR, IS THE CURRENT AREA WITH THE MOST THREATENED POPULATION. IN AREAS SUCH AS GITARAMA, THE UN MISSION WOULD BE TO "PROTECT THREATENED POPULATIONS" AND "HELP MOVE THEM TO SAFE AREAS." GENERAL BARIL STRESSED THAT EVEN THOUGH THE FORCE WOULD "PUSH ITS WAY THROUGH" TO THE MOST AT RISK POPULATIONS, THE FORCE COMMANDER WOULD STILL BE OPERATING UNDER CHAPTER VI AND WITH THE FULL CONSENT AND ACTIVE COOPERATION OF THE PARTIES.

5. BARIL SAID THAT THE UN PREFERS TO OPERATE OUT OF TWO ENTRY POINTS SO THAT THEY WILL NOT BE BEHOLDEN TO JUST

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ONE OF THE FACTIONS. BUT HE STRESSED THAT DALLAIRE WAS  
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CLEARLY NOT COMFORTABLE WITH THE USG CONCEPT OF  
ESTABLISHING A PROTECTIVE AREA ALONG THE SOUTHERN BORDER  
AND LISTED TWO REASONS; THE PEOPLE IN THIS AREA ARE NOT  
THREATENED AND A LARGE SAFE AREA WOULD ATTRACT THE WORST  
ELEMENTS OF RWANDA TO THE REGION TO GAIN CONTROL OF THE  
RELIEF AID FROM THE CAMPS.

#### USUN CONCERNS

6. AMBASSADOR INDERFURTH PRESSED BARIL FOR MORE DETAILS  
ON THE NEW CONCEPT INCLUDING THE NATURE OF THE MANDATE  
TO "PUSH THROUGH TO THREATENED AREAS." INDERFURTH ALSO  
ASKED IF THE UN CONCEPT MIGHT CREATE A SERIES OF  
"GORAZDE'S" IN THE INTERIOR OF RWANDA. BARIL REMAINED  
VAGUE, SAYING THAT THE SITUATION IS VERY FLUID AND THE  
COMMANDER MUST BE GIVEN FLEXIBILITY. BARIL, NOTING THE  
DOWN SIDES OF HIS CONCEPT, SAID THAT IN EFFECT, AS  
PEOPLE MOVED TO AREAS WHERE THEY WERE MORE SAFE, A  
DE-FACTO DIVISION OF THE COUNTRY WAS UNFOLDING. HE WAS  
CLEARLY CONCERNED THAT THE UN WAS INADVERTANTLY  
ASSISTING IN A "CLEANSING" OF THE RESPECTIVE RPF AND  
GOVERNMENT ZONES.

#### UNDERSECRETARY TARNOFF MEETING

7. ON THE MORNING OF THE 1ST OF JUNE, KOFI ANNAN ALSO  
BRIEFED UNDERSECRETARY TARNOFF ON THE UN'S PENDING  
REPORT. THE BRIEFING WAS VERY SIMILAR TO THE PREVIOUS  
DAY WITH RIZA FURTHER ELABORATING ON THE POLITICAL  
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SITUATION. RIZA ASSURED UNDERSECRETARY TARNOFF THAT THE  
RPF AND THE GOVERNMENT FORCES HAD AGREED TO COOPERATE  
WITH UN FORCES IN THE CONDUCT OF THEIR HUMANITARIAN  
MISSION. RIZA ADDED THAT THERE WERE TWO RPF  
PRECONDITIONS FOR FURTHER NEGOTIATIONS WITH THE  
GOVERNMENT: THE MASSACRES WOULD HAVE TO STOP AND THAT NO  
KNOWN LEADERS RESPONSIBLE FOR THE ATROCITIES WOULD BE  
PART OF THE GOVERNMENT'S DELEGATION. AMBASSADOR  
INDERFURTH REVIEWED THE TIMING OF THE NEXT STEPS AND THE  
NEED TO MOVE QUICKLY ON APCs AND STRATEGIC LIFT INTO THE  
REGION.

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THE INTERAGENCY TEAM MEETING -- 1 JUNE

8. AN INTERAGENCY TEAM INCLUDING ADMIRAL BOWMAN FROM JCS, SUSAN RICE FROM NSC, AMBASSADOR DAVID RAWSON AND JOHN BRIMS FROM STATE, MET WITH ANNAN AND RECEIVED A SIMILAR BRIEF FROM RIZA AND BARIL. ONE CHANGE NOTED BY BARIL WAS THE UN'S CLEAR PREFERENCE TO GET TO KIGALI THROUGH KAMPALA, WHERE THERE WAS MORE INFRASTRUCTURE, SUPPORT CAPABILITY (SUCH AS TRUCKS TO MOVE APCs), AND THE PRESENCE OF A UN MISSION. BARIL NOTED THE POLITICAL HAZARDS IN REGARDS TO GOR CONCERNS OF AN OPERATION COMING FROM UGANDA AND REITERATED HIS DESIRE TO OPERATE FROM TWO ENTRY POINTS TO REMAIN UNBEHOLDEN TO ONE PARTICULAR GROUP.

9. BARIL ALSO NOTED THAT THE UN ANTICIPATED LOGISTICS PROBLEMS AND WAS ALREADY CONSIDERING A CONTRACT WITH BROWN AND ROOT TO SUPPORT THE OPERATION. TROOP COMMITMENTS ARE STILL VERY LIMITED. THE FOUR AFRICAN  
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BATTALIONS (WITH NO EQUIPMENT) ARE STILL THE BASIS OF THE FORCE; FROM GHANA, SENEGAL, ETHIOPIA, ZIMBABWE AND PERHAPS NIGERIA. THE NETHERLANDS AND ITALY HAVE SHOWN INTEREST IN PROVIDING AN AIRCRAFT BUT THE OFFERS ARE NOT FIRM. ALSO THE CANADIANS HAVE OFFERED A COMMUNICATIONS SQUADRON AND RUSSIANS TRANSPORT HELICOPTERS AND STRATEGIC LIFT -- BUT NONE OF THESE HAVE BEEN CONFIRMED.

11. A SPIRITED DISCUSSION WAS HELD BETWEEN THE UN AND THE USG DELEGATIONS AS THE US TEAM SOUGHT MORE SPECIFIC CLARITY ON THE MISSION; CONSISTENT WITH THE PDD AND SECURITY COUNCIL PRESIDENTIAL STATEMENT ON FACTORS FOR CONSIDERATION OF A PEACEKEEPING OPERATION. THE US TEAM PRESSED THE UN ON ISSUES CONCERNING THE CONSENT OF THE PARTIES, A CEASEFIRE, AND A WELL-DEFINED AND ACHIEVABLE HUMANITARIAN MISSION THAT SUPPORTED THE UN'S OVERALL POLITICAL AND HUMANITARIAN OBJECTIVES IN RWANDA. ADMIRAL BOWMAN SPECIFICALLY REQUESTED THAT THE UN CONSIDER THE COUNCIL'S CRITERIA (VOTED UNANIMOUSLY ON 3 MAY) IN THE REPORT.

12. ON EQUIPMENT, THE US TEAM INFORMED THE UN THAT THEY WOULD HAVE LEASING DATA FORWARDED BY FRIDAY FOR THE APCs AND THAT WE WOULD SEEK TO DELIVERY THE VEHICLES IN INSTALLMENTS BUT WITH A COMPLETE SPARES PACKAGE. BARIL REPLIED THAT IN THE INTERIM THAT THEY WERE TRYING TO GET

APCS FROM SOUTH AFRICA AND EXPECTED A RESPONSE SOON. IN ADDITION, THEY WERE CONSIDERING EXPANDING THE MOVEMENT OF APCS FROM UNOSOM TO RWANDA (5 ARE ALREADY IN KIGALI FROM UNOSOM). THEY PLANNED IMMEDIATE CONSULTATIONS WITH UNOSOM FORCE COMMANDER ABOO ON THIS ISSUE.

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DEMARCHÉ ON JOINT APPROACH TO UGANDA AND BURUNDI

13. PER REFTTEL, AMBASSADOR INDERFURTH BRIEFED ANNAN ON THE USG PLAN FOR JOINT DEMARCHES TO KAMPALA AND BUJUMBURA TO ALLOW THE USE OF THEIR TERRITORY IN SUPPORT OF AN EXPANDED OPERATION IN RWANDA. COMMENT: SUBSEQUENT TO THE MEETING, DPKO OFFICIAL ANNABI AGREED IT WOULD BE USEFUL TO DEMARCHÉ THE GOB AND GOU BEFORE THE END OF THE WEEK. SRSG OULD ABDALLAH WAS THE LOGICAL PERSON TO MAKE THE GOB DEMARCHÉ, ALTHOUGH HE MAY BE IN NAIROBI FOR A DEMOCRACY CONFERENCE THIS WEEK. THE UN DID NOT HAVE A STRONG OPINION ON WHETHER HE SHOULD MAKE THAT DEMARCHÉ JOINTLY WITH THE WESTERNERS OR SEPARATELY. FOR THE GOU DEMARCHÉ, ANNABI SUGGESTED THAT THE UNOMUR ACTING CMO COULD GO UP TO KAMPALA FROM KABALE. USUN POLOFF NOTED THAT SINCE HE WOULD NOT HAVE THE STATURE OF SRSG OULD ABDALLAH, IT MIGHT BE BEST TO MAKE THAT DEMARCHÉ JOINTLY. FOR THE NEW YORK DEMARCHES, THE UN WOULD LIKE TO CALL IN THE UGANDA AND BURUNDI PERM REPS ON THEIR OWN. IN ORDER TO AVOID ANY SUSPICIONS OR CONTRADICTORY MESSAGES, USUN PROPOSES MAKING PARALLEL DEMARCHES ON THE UGANDA AND BURUNDI PERMREP'S JOINTLY WITH FRANCE, BELGIUM, GERMANY AND THE OAU. WE WILL COORDINATE THOSE DEMARCHES WITH THE INVOLVED MISSIONS ON THE BASIS OF REFTTEL TALKING POINTS. END COMMENT.

14. MINIMIZE CONSIDERED.

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UNQUOTE TARNOFF

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